

OFFICE OF AUDITOR OF STATE

STATE OF IOWA

David A. Vaudt, CPA Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 242-6134

NEWS RELEASE

FOR RELEASE March 16, 2004 Contact: Andy Nielsen 515/281-5834

Auditor of State David A. Vaudt today released an audit report on Page County, Iowa.

The County had local tax revenue of \$14,358,340 for the year ended June 30, 2003, which included \$1,015,098 in tax credits from the state. The County forwarded \$11,251,027 of the local tax revenue to the townships, school districts, cities and other taxing bodies in the County.

The County retained \$3,107,313 of the local tax revenue to finance County operations, a twenty-three percent increase from the prior year. Other revenues included \$4,322,562 from other governments, including indirect federal funding, \$290,761 in local option sales tax and \$77,719 in interest on investments.

Expenditures for County operations totaled \$8,505,037, a two percent increase from the prior year. Expenditures included \$2,808,527 for roads and transportation, \$1,363,325 for mental health and \$1,254,344 for public safety and legal services.

A copy of the audit report is available for review in the Office of Auditor of State and the County Auditor's office.

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PAGE COUNTY

INDEPENDENT AUDITOR'S REPORTS FINANCIAL STATEMENTS AND SUPPLEMENTAL INFORMATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS

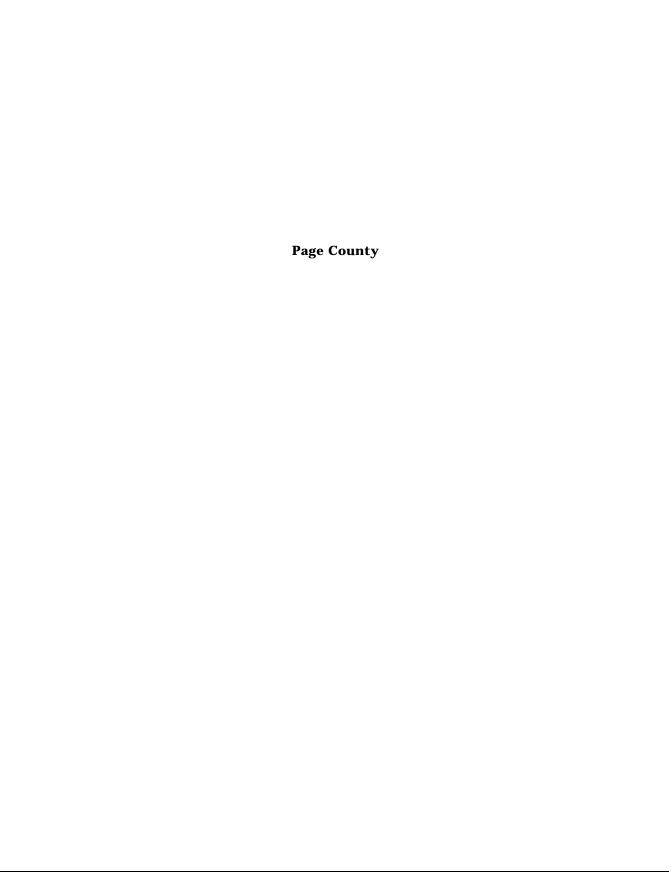
JUNE 30, 2003

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Officials

<u>Name</u>	<u>Title</u>	Term Expires
James Richardson Robert Anderson Elaine Armstrong	Board of Supervisors Board of Supervisors Board of Supervisors	Jan 2003 Jan 2005 Jan 2005
Judy Clark	County Auditor	Jan 2005
Connie Burton	County Treasurer	Jan 2003
Brenda Esaias	County Recorder	Jan 2003
Mike Williams	County Sheriff	Jan 2005
Verd Bailey Richard Davidson (Appointed)	County Attorney County Attorney	Resigned Nov 2002
Donald Eugene Ripley	County Assessor	Jan 2004
	(After January 2003)	
Robert Anderson Elaine Armstrong James Richardson	Board of Supervisors Board of Supervisors Board of Supervisors	Jan 2005 Jan 2005 Jan 2007
Judy Clark	County Auditor	Jan 2005
Connie Burton	County Treasurer	Jan 2007
Brenda Esaias	County Recorder	Jan 2007
Mike Williams	County Sheriff	Jan 2005
Richard Davidson	County Attorney	Jan 2007
Donald Eugene Ripley	County Assessor	Jan 2004





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Independent Auditor's Report

To the Officials of Page County:

We have audited the accompanying general purpose financial statements, listed as exhibits in the table of contents of this report, of Page County, Iowa, as of and for the year ended June 30, 2003. These general purpose financial statements are the responsibility of Page County's management. Our responsibility is to express an opinion on these general purpose financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards, Chapter 11 of the Code of Iowa and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards and provisions require that we plan and perform the audit to obtain reasonable assurance about whether the general purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the general purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall general purpose financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The County did not determine the amount of materials and supplies inventories, pertaining primarily to the Special Revenue Funds, at July 1, 2002, although required by U.S. generally accepted accounting principles. As a result, the fund balances of the Special Revenue Funds are understated at the beginning of the year, and the increase in the reserve for inventories in the Special Revenue Funds is overstated by the same amount for the year ended June 30, 2003. These amounts are not reasonably determinable.

In our opinion, except for the effects on the financial statements of the omission described in the preceding paragraph, the general purpose financial statements referred to above present fairly, in all material respects, the financial position of Page County at June 30, 2003, and the results of its operations for the year then ended in conformity with U.S. generally accepted accounting principles. Also, the Comparison of Receipts, Disbursements and Changes in Balances - Actual to Budget (Cash Basis) presents fairly, in all material respects, the cash transactions and the legally adopted budget of the governmental fund types and expendable trust fund of Page County for the year ended June 30, 2003.

As discussed in note 10, Page County intends to implement Governmental Accounting Standards Board Statement No. 34, <u>Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments</u>; Statement No. 37, <u>Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments: Omnibus</u>; and Statement No. 38, <u>Certain Financial Statement Note Disclosures</u>, for the year ending June 30, 2004. The effects of these statements are expected to significantly impact the presentation of the County's financial statements and related notes in the year of implementation. The revised requirements include the use of the economic resources measurement focus and full accrual accounting, as well as an analytical overview of the County's financial activities in the Management's Discussion and Analysis introduction to the financial statements.

In accordance with <u>Government Auditing Standards</u>, we have also issued our reports dated October 21, 2003 on our consideration of Page County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. Those reports are an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

Our audit was performed for the purpose of forming an opinion on the general purpose financial statements taken as a whole. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the general purpose financial statements for the two years ended June 30, 2002 (none of which are presented herein) and expressed qualified opinions on those financial statements for the effects of the omission of the materials and supplies inventories, pertaining primarily to the Special Revenue Funds. We also previously audited, in accordance with the standards referred to in the second paragraph of this report, the general purpose financial statements for the year ended June 30, 2000 (which is not presented herein) and expressed a qualified opinion on those financial statements for the effects of the omission of the general fixed assets account group and the omission of the materials and supplies inventories, pertaining primarily to the Special Revenue Funds. The supplemental information included in Schedules 1 through 9, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, is presented for purposes of additional analysis and is not a required part of the general purpose financial statements. Such information, has been subjected to the auditing procedures applied in our audit of the aforementioned financial statements and, in our opinion, except for the effects of the omission of the materials and supplies inventories, pertaining primarily to the Special Revenue Funds, at July 1, 2002, is fairly stated, in all material respects, in relation to the general purpose financial statements taken as a whole.

DAVID A. VAUDT, CPA Auditor of State

WARREN G. JENKINS, CPA Chief Deputy Auditor of State

October 21, 2003



Combined Balance Sheet

All Fund Types and Account Groups

June 30, 2003

	Governmental Fund Types					
		Special	Debt			
	<u>General</u>	Revenue	Service			
Assets and Other Debits						
Cash and pooled investments:						
County Treasurer	\$ 619,661	3,068,899	10,948			
Other County officials	_	-	-			
Receivables:						
Property tax:						
Delinquent	4,810	2,128	-			
Succeeding year	1,880,000	1,095,000	-			
Interest and penalty on property tax	1,506	-	-			
Accounts	3,763	18,898	-			
Accrued interest	3,426	-	-			
Due from other funds (note 3)	28,220	393	-			
Due from other governments	92,658	334,281	-			
Prepaid expenditures	3,808	-	-			
Inventories	-	343,859	_			
Property and equipment (note 4)	-	-	_			
Amount to be provided for retirement						
of general long-term debt		-				
Total assets and other debits	\$ 2,637,852	4,863,458	10,948			

Fiduciary	Accou	nt Groups	
Fund Type	General	General	Total
Trust and	Fixed	Long-Term	(Memorandum
Agency	Assets	Debt	Only)
684,931	_	_	4,384,439
29,590	_	_	29,590
20,000			23,330
27,542	-	-	34,480
9,900,000	-	-	12,875,000
-	-	-	1,506
21,748	-	-	44,409
-	-	-	3,426
-	-	-	28,613
-	-	-	426,939
-	-	-	3,808
-	-	-	343,859
-	9,552,311	-	9,552,311
		161,971	161,971
10 000 011	0.550.011	101.071	07,000,071
10,663,811	9,552,311	161,971	27,890,351

Combined Balance Sheet

All Fund Types and Account Groups

June 30, 2003

	Governmental Fund Types					
	GOVCI	Special	Debt			
	General	Revenue	Service			
Liabilities, Fund Equity and Other Credits						
Liabilities:						
Accounts payable	\$ 60,289	120,446	-			
Salaries and benefits payable	32,634	33,435	-			
Due to other funds (note 3)	-	-	-			
Due to other governments (note 5)	4,936	84,897	-			
Trusts payable	-	-	-			
Deferred revenue:						
Succeeding year property tax	1,880,000	1,095,000	-			
Other	10,584	66,827	-			
Compensated absences	16,750	24,443				
Total liabilities	2,005,193	1,425,048				
Fund equity and other credits:						
Investment in general fixed assets	-	-	-			
Fund balances:						
Reserved for:						
Prepaid expenditures	3,808	-	-			
Inventories	-	343,859	-			
Debt service	-	-	10,948			
Unreserved	628,851	3,094,551				
Total fund equity and other credits	632,659	3,438,410	10,948			
Total liabilities, fund			_			
equity and other credits	\$ 2,637,852	4,863,458	10,948			

See notes to financial statements.

Fiduciary	Accoun	t Groups	
Fund Type	General	General	Total
Trust and	Fixed	Long-Term	(Memorandum
Agency	Assets	Debt	Only)
13,254			193,989
2,859	_	-	68,928
28,613	=	-	•
· ·	-	-	28,613
10,575,138	-	-	10,664,971
26,251	-	-	26,251
-	_	_	2,975,000
_	_	_	77,411
5,358	_	161,971	208,522
10,651,473	_	161,971	14,243,685
			· · · · ·
-	9,552,311	-	9,552,311
_	_	_	3,808
	_	_	343,859
- -	_	<u>-</u>	10,948
12,338	-	_	3,735,740
12,338	9,552,311	-	13,646,666
			· · ·
10,663,811	9,552,311	161,971	27,890,351

Combined Statement of Revenues, Expenditures and Changes in Fund Balances - All Governmental Fund Types and Expendable Trust Fund

	•	-	
	Governmental Fund		
		Special	
	General	Revenue	
Davianuagi			
Revenues:	¢ 1 604 100	1 400 071	
Property and other County tax	\$ 1,634,188 41,588	1,436,071	
Interest and penalty on property tax	565,641	2 000 052	
Intergovernmental	· · · · · · · · · · · · · · · · · · ·	3,969,852	
Licenses and permits	280	19,299	
Charges for service	295,741	25,696	
Use of money and property	102,413	836	
Miscellaneous	54,181	40,357	
Total revenues	2,694,032	5,492,111	
Expenditures:			
Operating:			
Public safety and legal services	1,254,144	200	
Physical health and social services	646,997	59,789	
Mental health	-	1,363,325	
County environment and education	199,203	53,251	
Roads and transportation	-	2,808,527	
Governmental services to residents	283,242	6,598	
Administration	950,529	86,295	
Non-program	6,574	-	
Debt service	0,074	_	
Capital projects	_	656,163	
Total expenditures	3,340,689	5,034,148	
Total experiances	0,010,000	0,001,110	
Excess (deficiency) of revenues over (under) expenditures	(646,657)	457,963	
Other financing sources (uses):			
Operating transfers in	-	827,581	
Operating transfers out	(8,000)	(827,581)	
Total other financing sources (uses)	(8,000)		
Excess (deficiency) of revenues and other financing sources	(054.057)	457 000	
over (under) expenditures and other financing uses	(654,657)	457,963	
Fund balances beginning of year	1,300,504	2,652,608	
Increase (decrease) in reserve for:			
Prepaid expenditures	(13, 188)	(16,020)	
Inventories	(10,100)	343,859	
111,011001100		0.10,000	
Fund balances end of year	\$ 622.650	2 429 410	
	\$ 632,659	3,438,410	

	Fiduciary	
Types	Fund Type	Total
Debt		
	Expendable	(Memorandum
Service	Trust	Only)
106,671	_	3,176,930
-	_	41,588
8,213	_	4,543,706
-	_	19,579
-	-	321,437
508	-	103,757
60	65	94,663
115,452	65	8,301,660
-	-	1,254,344
-	-	706,786
-	15 500	1,363,325
-	15,500	267,954
-	-	2,808,527
-	-	289,840
-	-	1,036,824
114700	-	6,574 114,700
114,700	-	656,163
114,700	15,500	8,505,037
114,700	13,300	6,303,037
752	(15, 435)	(203,377)
-	8,000	835,581 (835,581)
_	8,000	
752	(7,435)	(203,377)
10,196	19,773	3,983,081
<u>-</u>	<u>-</u>	(29,208) 343,859
10,948	12,338	4,094,355

Comparison of Receipts, Disbursements and Changes in Balances - Actual to Budget (Cash Basis) All Governmental Fund Types and Expendable Trust Fund

Year ended June 30, 2003

		Less				Net as
		Funds not			Variance -	% of
		Required to		Amended	Favorable	Amended
	Actual	be Budgeted	Net	Budget	(Unfavorable)	Budget
Receipts:						
Property and other County tax	\$ 3,171,516	_	3,171,516	3,197,480	(25,964)	99%
Interest and penalty on property tax	41,317	_	41,317	25,300	16,017	163%
Intergovernmental	4,491,015	_	4,491,015	4,763,602	(272,587)	94%
Licenses and permits	19,554	_	19,554	24,937	(5,383)	78%
Charges for service	316,473	_	316,473	263,899	52,574	120%
Use of money and property	107,911	169	107,742	189,350	(81,608)	57%
Miscellaneous	91,042	7,250	83,792	42,277	41,515	198%
Total receipts	8,238,828	7,419	8,231,409	8,506,845	(275,436)	97%
Disbursements:	•				_	
Public safety and legal services	1,238,028	_	1,238,028	1,255,155	17,127	99%
Physical health and social services	682,011	-	682,011	652,031	(29,980)	105%
Mental health	1,366,442	_	1,366,442	1,532,559	166,117	89%
County environment and education	250,970	-	250,970	277,822	26,852	90%
Roads and transportation	2,789,694	-	2,789,694	3,821,000	1,031,306	73%
Governmental services to residents	297,050	-	297,050	317,616	20,566	94%
Administration	1,040,098	-	1,040,098	1,165,658	125,560	89%
	6,574	_	6,574	30,500	23,926	22%
Non-program Debt service	114,700	-	114,700	114,900	200	100%
Capital projects	680,629	-	680,629	1,110,000	429,371	61%
Total disbursements	8,466,196		8,466,196	10,277,241	1,811,045	82%
Total dispuisements	0,400,130		0,400,100	10,277,241	1,011,043	<u>0</u> 270
Excess (deficiency) of receipts over						
(under) disbursements	(227,368)	7,419	(234,787)	(1,770,396)		
Other financing sources, net	160,820	-	160,820	160,820		
Excess (deficiency) of receipts and						
other financing sources						
over (under) disbursements	(66,548)	7,419	(73,967)	(1,609,576)		
Balance beginning of year	3,778,394	13,770	3,764,624	3,759,182	_	
Balance end of year	\$ 3,711,846	21,189	3,690,657	2,149,606		
=	- 0,111,010	~1,100	=,000,001	15,110,000	=	

See notes to financial statements.

Notes to Financial Statements

June 30, 2003

(1) Summary of Significant Accounting Policies

Page County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance, and general administrative services.

A. Reporting Entity

For financial reporting purposes, Page County has included all funds, organizations, account groups, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Page County (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

<u>Blended Component Units</u> – The following component units are entities which are legally separate from the County, but are so intertwined with the County that they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

Eleven drainage districts have been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although these districts are legally separate from the County, they are controlled, managed and supervised by the Page County Board of Supervisors. The drainage districts are reported as a Special Revenue Fund. Financial information of the individual drainage districts can be obtained from the Page County Auditor's office.

Jointly Governed Organizations – The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County, but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Page County Assessor's Conference Board, Page County Emergency Management Commission and Page County Joint E911 Service Board. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Agency Funds of the County.

The County participates in the following jointly governed organizations established pursuant to Chapter 28E of the Code of Iowa: Page County Landfill, Juvenile Detention Center and Jobs Training Partnership Act Quality Jobs Program. The County also participates in the following other jointly governed organizations: Alcohol Assistance Agency, 4th Judicial District Department of Correctional Services, Golden Hills Resource Conservation and Development, Southwest Iowa Planning Council, and West Central Development Corporation.

B. Fund Accounting

The accounts of the County are organized on the basis of funds and account groups, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, liabilities, fund balances, revenues and expenditures. The various funds and account groups and their designated purposes are as follows:

Governmental Funds

General Fund - The General Fund is the general operating fund of the County. All general tax revenues and other revenues that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs that are not paid from other funds.

<u>Special Revenue Funds</u> – The Special Revenue Funds are used to account for revenues derived from specific sources which are usually required by law or regulation to be accounted for in separate funds.

<u>Debt Service Fund</u> - The Debt Service Fund is utilized to account for the payment of interest and principal on the County's general long-term debt.

Fiduciary Funds

<u>Trust Funds</u> – The Trust Funds are used to account for assets held by the County in a trustee capacity. These include an Expendable Trust Fund which is accounted for in essentially the same manner as Governmental Funds.

Agency Funds – The Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds. Agency Funds are custodial in nature, assets equal liabilities, and do not involve measurement of results of operations.

Account Groups

<u>General Fixed Assets</u> – This account group is established to account for the general fixed assets of the County.

<u>General Long-Term Debt</u> – This account group is established to account for long-term debt of the County. Long-term liabilities expected to be financed from Governmental Funds are accounted for in this account group, not in the Governmental Funds.

C. Measurement Focus

Governmental Funds and the Expendable Trust Fund are accounted for on a spending or "financial flow" measurement focus. This means only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance is considered a measure of "available spendable resources." Governmental Fund and Expendable Trust Fund operating statements present increases, revenues and other financing sources, and decreases, expenditures and other financing uses in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

D. Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

All Governmental Funds and the Expendable Trust Fund are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when they become both measurable and available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recorded when the liability is incurred, except for unmatured interest on general long-term debt, which is recognized when due. Disbursements for the purchase of assets providing future benefits are recorded as expenditures at time of purchase.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The assets and liabilities of the Agency Funds are accounted for using the modified accrual basis of accounting.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

E. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the combined balance sheet:

<u>Cash and Pooled Investments</u> – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund, unless otherwise provided by law. Investments consist of non-negotiable certificates of deposit which are stated at cost.

<u>Property Tax Receivable</u> – Property tax in Governmental Funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2001 assessed property valuations; is for the tax accrual period July 1, 2002 through June 30, 2003 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March, 2002.

<u>Interest and Penalty on Property Tax Receivable</u> – Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

<u>Due from and Due to Other Funds</u> – During the course of its operations, the County has numerous transactions between funds. To the extent certain transactions between funds had not been paid or received as of June 30, 2003, balances of interfund amounts receivable or payable have been recorded.

<u>Due from Other Governments</u> – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> – Inventories are valued at cost using the first-in, first-out method. Inventories in the Special Revenue Funds consist of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual inventory items are purchased. Reported inventories are equally offset by a fund balance reserve, which indicates they are not available to liquidate current obligations.

General Fixed Assets – General fixed assets are recorded as expenditures in the Governmental Funds and are capitalized (recorded and accounted for) in the General Fixed Assets Account Group. Assets in this account group are recorded at historical cost. Assets acquired by gift are accounted for at fair market value at the date of the gift. The General Fixed Assets Account Group excludes public domain or "infrastructure" general fixed assets such as roads, bridges, curbs, gutters, streets, sidewalks and similar assets that are immovable and of value only to the government.

In accordance with standards set forth by the Governmental Accounting Standards Board, depreciation expense is not recorded on the balance sheet for general fixed assets. At the time an asset is removed from service, the cost is removed from the General Fixed Assets Account Group. Maintenance and repair are recorded as expenditures in the Governmental Funds as incurred and are not capitalized.

During the year ended June 30, 2003, no interest costs were capitalized since the County's policy is not to capitalize interest costs on assets constructed or acquired with tax-exempt debt paid for from annual debt service tax levies.

<u>Due to Other Governments</u> – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

<u>Trusts Payable</u> – Trusts payable represent amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

<u>Deferred Revenue</u> – Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds, the succeeding year property tax receivable, as well as delinquent property tax receivable and other receivables not collected within sixty days after year end.

Compensated Absences – County employees accumulate a limited amount of earned but unused compensatory time and vacation hours for subsequent use or for payment upon termination, death or retirement. For the Agency Funds, these accumulations are recorded as liabilities in the year earned. In the Governmental Funds, the cost of compensatory time and vacation payments expected to be liquidated currently are recorded as liabilities of the Governmental Fund. A liability has been recorded in the General Long-Term Debt Account Group representing the County's commitment to fund non-current compensated absences. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2003.

F. Budgets and Budgetary Accounting

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units and Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis bu;p.dget and appropriations lapse at year end.

Formal and legal budgetary control is based upon major classes of expenditures known as functions, not by fund or fund type. These functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund and the Expendable Trust Fund. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not at the fund or fund type level. Legal budgetary control is also based upon the appropriation to each office or department.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

Exhibit C is a comparison of cash basis receipts, disbursements and changes in balances with the cash basis budget, which is legally controlled by function, not fund type. Operations and ending fund balances on the cash and modified accrual basis have been reconciled as follows:

Covernmental Fund Types

	Governmental rund Types											
	General						S	Specia	ıl Revenu	ıе		
		Accrual Modified					1	Accrual	N	Modified		
		Cash	Ac	ljust-	Acci	rual		Cash	P	Adjust-	A	Accrual
		Basis	n	nents	Bas	sis		Basis]	ments		Basis
Revenues	\$ 2,6	37,668	5	6,364	2,694	,032	5,48	35,643		6,468	5,4	492,111
Expenditures	3,3	06,680	3	4,009	3,340	,689	5,02	29,316		4,832	5,0	034,148
Net	(6	69,012)	2	2,355	(646	,657)	45	66,327		1,636	4	457,963
Other financing sources (uses)	1	52,820	(16	0,820)	(8	,000)		-		-		-
Beginning fund balances	1,1	35,853	16	4,651	1,300	,504	2,61	2,572		40,036	2,6	352,608
Increase (decrease) in:												
Prepaid expenditures		_	(1	3,188)	(13	,188)		_	((16,020)		(16,020)
Inventories		-		-		-		-	3	43,859	3	343,859
Ending fund balances	\$ 6	19,661	1	2,998	632	,659	3,06	88,899	3	69,511	3,4	438,410

	 Governr	mental Fund T	ypes			
	 Ι	Debt Service		Expen	<u>dable Trust F</u>	und
		Accrual	Modified		Accrual	Modified
	Cash	Adjust-	Accrual	Cash	Adjust-	Accrual
	 Basis	ments	Basis	Basis	ments	Basis
Revenues	\$ 115,452	-	115,452	65	-	65
Expenditures	 114,700	_	114,700	15,500		15,500
Net	752	-	752	(15,435)	-	(15,435)
Other financing sources (uses)	-	-	-	8,000	-	8,000
Beginning fund balances	10,196	-	10,196	19,773	-	19,773
Increase (decrease) in:						
Prepaid expenditures	-	-	-	-	-	-
Inventories	-	-	-		-	_
Ending fund balances	\$ 10,948		10,948	12,338		12,338

		Total	
		Accrual	Modified
	Cash	Adjust-	Accrual
	Basis	ments	Basis
Revenues	\$ 8,238,828	62.832	8,301,660
Expenditures	8,466,196	38,841	8,505,037
Net	(227, 368)	23,991	(203,377)
Other financing sources (uses)	160,820	(160, 820)	-
Beginning fund balances	3,778,394	204,687	3,983,081
Increase (decrease) in:			
Prepaid expenditures	-	(29,208)	(29,208)
Inventories	_	343.859	343.859
Ending fund balances	\$ 3,711,846	382,509	4,094,355

G. Total (Memorandum Only)

The total column on the combined balance sheet and the combined statement of revenues, expenditures and changes in fund balances is captioned "Memorandum Only" to indicate it is presented only to facilitate financial analysis. Data in these columns does not present financial position or results of operations in conformity with U.S. generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

(2) Cash and Pooled Investments

The County's deposits in banks at June 30, 2003 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3.

(3) Due From and Due to Other Funds

The detail of interfund receivables and payables at June 30, 2003 is as follows:

Receivable Fund	Pavable Fund	Д	mount
General	Trust and Agency:		
	County Recorder	\$	10,459
	County Sheriff		7,790
	Auto Licence and Use Tax		9,971
			28,220
Special Revenue:			
County's Recorder's	Trust and Agency:		
Records Management	County Recorder		393
Total		\$	28,613

(4) Property and Equipment

A summary of property and equipment comprising general fixed assets at June 30, 2003 is as follows:

	Balance Beginning of Year	Additions	Deletions	Balance End of Year
Land Buildings Equipment	\$ 644,300 4,104,414 4,675,569	- - 424,551	6,755 - 289,768	637,545 4,104,414 4,810,352
Total	\$ 9,424,283	424,551	296,523	9,552,311

(5) Due to Other Governments

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments is as follows:

Fund	Description	Amount
General	Services	\$ 4,936
Special Revenue: Secondary Roads Mental Health	Services	80 84,817 84,897
Trust and Agency: Agricultural Extension Education County Assessor Schools Community Colleges Corporations Townships Auto License and Use Tax Emergency Management Servies E911 All other	Collections	127,290 200,400 6,405,100 315,233 3,018,050 106,516 255,469 12,277 83,308 51,495
Total		\$ 10,664,971

(6) Changes in Long-Term Debt

A summary of changes in long-term debt for the year ended June 30, 2003 is as follows:

	General Obligation Bonds		Compen- sated Absences	Total
Balance beginning of year Additions Reductions	\$	110,000 - 110,000	154,541 7,430 -	264,541 7,430 110,000
Balance end of year	\$		161,971	161,971

(7) Pension and Retirement Benefits

The County contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 3.70% of their annual covered salary and the County is required to contribute 5.75% of annual covered payroll except for law enforcement employees, in which case the percentages are 5.37% and 8.05%, respectively. Contribution requirements are established by state statute. The County's contributions to IPERS for the years ended June 30, 2003, 2002, and 2001 were \$165,350, \$152,230, and \$146,444, respectively, equal to the required contributions for each year.

(8) Risk Management

Page County is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool with over 400 members from various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property and inland marine. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 300 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The County's annual contributions to the Pool for the year ended June 30, 2003 were \$42,290.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$250,000 per claim. Claims exceeding \$250,000 are

reinsured in an amount not to exceed \$1,750,000 per claim and \$5,000,000 in aggregate per year. For members requiring specific coverage from \$2,000,000 to \$15,000,000, such excess coverage is also reinsured. All property risks, including automobile physical damage, are also reinsured on an individual-member basis.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable that such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2003, no liability has been recorded in the County's financial statements. As of June 30, 2003, settled claims have not exceeded the risk pool or reinsurance coverage since the pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its capital contributions. However, the refund is reduced by an amount equal to the annual operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$1,000,000 and \$100,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(9) Budget Overexpenditure

Per the Code of Iowa, disbursements may not legally exceed amounts budgeted by function or amounts appropriated by department. During the year ended June 30, 2003, disbursements exceeded the amount budgeted in the physical health and social services function.

(10) Prospective Accounting Change

The Governmental Accounting Standards Board has issued Statement No. 34, <u>Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments</u>; Statement No. 37, <u>Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments: Omnibus</u>; and Statement No. 38, <u>Certain Financial Statement Note Disclosures</u>. These statements will be implemented for the year ending June 30, 2004. The effects are expected to significantly impact the presentation of the County's financial statements in the year of implementation. The revised requirements include using the economic resources measurement focus and full accrual accounting. Also, the revised minimum reporting requirements include Management's Discussion and Analysis to introduce the financial statements and to provide an analytical overview of the County's financial activities.



General Fund

Statement of Revenues, Expenditures and Changes in Fund Balance

Revenues: Property and other County tax: Property tax Local option sales tax Utility tax replacement excise tax Other	\$ 1.467.031 80,599 85,483 1,075	\$ 1,634,188
Interest and penalty on property tax		41,588
Intergovernmental: State shared revenues: Franchise tax	32.099	
State tax replacements: State tax credits State allocation	119,592 96,074 215,666	
State and federal pass-through revenues: Human services administrative reimbursement Other	45,502 112,445 157,947	
Contributions from other governmental units: Prisoner care Other	12.975 12.926 25,901	
State grants and entitlements: Home care aide grant Other	61,116 70,163 131,279	
Federal grants and entitlements: Medicare and medicaid	2.749	565.641
Licenses and permits		280
Charges for service: Office fees and collections Auto license. use tax. postage and driver's license and mailing Camping fees Other	137.209 112.024 10,824 35,684	295,741
Use of money and property: Interest on investments Other	76,375 26.038	102.413
Miscellaneous		54,181
Total revenues		2.694.032

General Fund

Statement of Revenues, Expenditures and Changes in Fund Balance

Year ended June 30, 2003

Expenditures: Operating: Public safety and legal services Physical health and social services County environment and education Governmental services to residents Administration Non-program Total expenditures	1.254.144 646.997 199,203 283,242 950,529 6.574 3.340.689
Deficiency of revenues under expenditures	(646,657)
Other financing uses: Operating transfers out: Expendable Trust: Conservation Land Acquisition	(8,000)_
Deficiency of revenues under expenditures and other financing uses	(654.657)
Fund balance beginning of vear Decrease in reserve for prepaid expenditures	1.300.504 (13.188)
Fund balance end of year	<u>\$ 632,659</u>

See accompanying independent auditor's report.

General Fund

Statement of Expenditures

Public safety and legal services:			
Law enforcement: Uniformed patrol services	S	418,212	
Law enforcement communication	\$	30,000	
Adult correctional services		339,286	
Administration		115,043	
	•	902,541	
Legal services:			
Criminal prosecution		308,881	
Medical examinations		12,029	
moureal charmactoris		320,910	
Emergency services:			
Ambulance services		4,996	
Emergency management		20,500	
		25,496	
A	•		
Assistance to district court system: Research and other assistance		2,177	
research and other assistance	-	2,177	
Court proceedings:			
Juries and witnesses		826	
Service of civil papers		<u>27</u>	
		853	
Juvenile justice administration:			
Court-appointed attorneys and			
court costs for juveniles		2,167	\$ 1,254,144
Physical health and social services:			
Physical health services:			
Personal and family health services		156,082	
Communicable disease prevention and control		32,198	
Health administration	•	128,810 317,090	
		317,090	
Services to the poor:			
Administration		77,131	
General welfare services		90,487	
		167,618	

General Fund

Statement of Expenditures

Physical health and social services (continued): Services to military veterans: Administration General services to veterans	5,083 10,178 15,261	
Children's and family services: Youth guidance Family protective services	47,221 4,339 51,560	
Services to other adults: Services to the elderly Other social services	9,500 3,000 12,500	
Chemical dependency: Treatment services Preventive services	80,328 <u>2,640</u> 82,968	646,997
County environment and education: Conservation and recreation services: Administration Maintenance and operations Recreation and environmental education	119,293 29,521 14,889 163,703	
County development: Economic development	500	
Educational services: Fair and 4-H clubs	35,000	199,203
Governmental services to residents: Representation services: Elections administration Local elections	55,897 4,038 59,935	
State administrative services: Motor vehicle registrations and licensing Recording of public documents	119,135 104,172 223,307	283,242

General Fund

Statement of Expenditures

Administration: Policy and administration: General County management Administration management services Treasury management services Other policy and administration	116,528 141,206 139,611 29,301 426,646	
Central services: General services Data processing services	378,609 111,185 489,794	
Risk management services: Safety of the workplace Fidelity of public officials	24,254 9,835 34,089	950,529
Non-program: County farm operations Total		6,574 \$ 3,340,689

Special Revenue Funds

Combining Balance Sheet

June 30, 2003

			_
		Rural	Secondary
		Services	Roads
A4			
Assets			
Cash and pooled investments	\$	93,560	2,007,196
Receivables:		,	, ,
Property tax:			
Delinquent		1,030	-
Succeeding year		666,000	-
Accounts		569	2,190
Due from other funds		-	-
Due from other governments		6,479	300,923
Inventories		-	343,859
Total assets	\$	767,638	2,654,168
Liabilities and Fund Equity			
Liabilities:			
Accounts payable	\$	184	70,776
Salaries and benefits payable	*	675	28,592
Due to other governments		-	80
Deferred revenue:			
Succeeding year property tax		666,000	_
Other		1,007	64,785
Compensated absences		555	22,809
Total liabilities		668,421	187,042
Fund equity:			
Fund balances:			
Reserved for inventories		_	343,859
Unreserved		99,217	2,123,267
Total fund equity		99,217	2,467,126
oquity		00,21	, 10.,120
Total liabilities and fund equity	\$	767,638	2,654,168
			.

See accompanying independent auditor's report.

Mental Health	Resource Enhancement and Protection	Local Option Sales Tax	County Recorder's Records Management	Drainage Districts	Special Law Enforcement	Sheriff Special Investigation	Total
786,107	41,810	88,765	14,737	21,189	10,286	5,249	3,068,899
1,098 429,000 16,139	-	-	- - -	- -	- - -	- - -	2,128 1,095,000 18,898
84	- - -	- 26,795 -	393 - -	- - -	- -	- - -	393 334,281 343,859
1,232,428	41,810	115,560	15,130	21,189	10,286	5,249	4,863,458
49,287	199	-	-	-	-	-	120,446
4,168 84,817	-	-	-	-	-	-	33,435 84,897
429,000	_	_	_	_	_	-	1,095,000
1,035	-	-	-	-	-	-	66,827
1,079				-			24,443
569,386	199	<u>-</u>			-		1,425,048
-	41.011	115 500	15 100	- 01 100	10.000	- F 940	343,859
663,042 663,042	41,611 41,611	115,560 115,560	15,130 15,130	21,189 21,189	10,286 10,286	5,249 5,249	3,094,551 3,438,410
1,232,428	41,810	115,560	15,130	21,189	10,286	5,249	4,863,458

Special Revenue Funds

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

	Rural Services	Secondary Roads	Mental Health
	 Services	Roaus	пеаш
Revenues:			
Property and other County tax:			
Property tax	\$ 581,343	40.000	571,683
Local option sales tax Utility tax replacement excise tax	83,966 39,150	40,000	33,315
Other	39,130	-	418
one	704,459	40,000	605,416
Intergovernmental:			
State shared revenues:			
Road use tax	 _	2,450,363	
State tax replacements:			
State tax credits	46,731	_	46,608
Mental health property tax relief	 _	-	482,548
	46,731	-	529,156
State and federal pass-through revenues:			
Social services block grant	_	_	92,643
Highway planning and construction	_	332,985	-
Other	12,049	142,021	211,544
	12,049	475,006	304,187
State grants and entitlements:			
Mental health/mental retardation allocation	_	_	15,654
Mental health allowed growth factor			,
adjustment allocation	-	-	12,080
Other	 -		128
	 -	-	27,862
Direct federal grants and entitlements	_	123,675	-
	 58,780	3,049,044	861,205
Licenses and permits	 18,219	1,080	-
Charges for service	 -	21,836	
Use of money and property: Interest on investments	 		
Miscellaneous:			
Interest on drainage assessments	_	_	_
Other	354	30,697	2,056
	354	30,697	2,056
Total revenues	 781,812	3,142,657	1,468,677

Total	Sheriff Special Investigation	Special Law Enforcement	Drainage Districts	County Recorder's Records Management	Local Option Sales Tax	Resource Enhancement and Protection
4.450.000						
1,153,026	-	-	-	-	-	-
210,162 72,465	-	-	-	-	86,196	-
418	-	-	-	-	-	-
1,436,071					86,196	
1,400,071					00,100	
0.450.000						
2,450,363	-	<u>-</u>				<u> </u>
93,339	_	-	_	-	_	_
482,548	_	-	_	-	-	-
575,887	-	-	-	-	-	-
· · · · ·						
92,643	-	-	-	-	-	-
332,985	-	-	-	-	-	-
366,437	-	599	-	-	-	224
792,065	-	599	-			224
15,654		_	_	_	_	_
	_	_	_	_	_	
12,080	-	-	-	-	-	-
128	-	-	-	-	-	-
27,862	-	-	-			-
123,675	-	-	-	-	-	-
3,969,852	-	599	-	-		224
19,299	-	-	-	-	-	-
25,696	-			3,860	-	
836	_	_	169	169	_	498
	-		100	100		400
7,250	-	-	7,250	-	-	-
33,107	-		-	=		_
40,357	=	-	7,250	-	-	-
5,492,111	-	599	7,419	4,029	86,196	722

Special Revenue Funds

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Expenditures: Rural Services Secondary Roads Mental Health Upportaine: Public safety and legal services: Secondary Rubic Safety Safe				
Oberating: Public safety and legal services: Legal services: Criminal prosecution			•	
Physical health and social services: Sanitation	Operating: Public safety and legal services:			
Sanitation 59,789 - - Mental health: Persons with mental health problems - mental illness: Information and education - 26,929 General administration - 237,480 Treatment services - 27,031 Institutional, hospital, and commitment services - 244,768 Institutional, hospital, and commitment services - 24,768 Persons with chronic mental illness: Information and education - 7,500 Coordination services - 2,260 2,260 Personal and environmental support - - 38,077 Vocational and day services - - 1,818 Licensed or certified living arrangements - - 63,466 Information and education: - - 2,269 Persons with mental retardation: - - 4,381 Information and education: - - 4,4 Coordination services - - 18,564 Personal and environmental support	Criminal prosecution	-	-	
Persons with mental health problems - mental illness: Information and education General administration Treatment services Treatment services Treatment services Treatment services Treatment services Teresons with chronic mental illness: Information and education Coordination services Personal and environmental support Treatment services Treatment service		59,789		
Information and education				
Ceneral administration		_	_	26 929
Treatment services		-	_	
Persons with chronic mental illness: Information and education Coordination services Personal and environmental support Treatment services Information and day services Personal and day services Personal and day services Personal and day services Persons with mental retardation: Information and education Persons with mental retardation: Information and education Personal and environmental support Personal environmental support Person	Treatment services	-	-	
Persons with chronic mental illness: Information and education - 7,500 Coordination services - 2,260 Personal and environmental support - 43.867 Treatment services - 38,077 Vocational and day services - 1,818 Licensed or certified living arrangements - 45,381 Institutional, hospital, and commitment services - 63,466 Persons with mental retardation: Information and education - 4 Coordination services - 18,564 Personal and environmental support - 101,169 Treatment services - 250 Vocational day services - 271,182 Licensed or certified living arrangements - 264,281 Institutional, hospital, and commitment services - 133,328	Institutional, hospital, and commitment services _	-	-	
Information and education Coordination services Personal and environmental support Treatment services Vocational and day services Licensed or certified living arrangements Linstitutional. hospital. and commitment services Persons with mental retardation: Information and education Coordination services Personal and environmental support Treatment services Personal and environmental support Personal and env	_	-		316,208
Information and education Coordination services Personal and environmental support Treatment services Vocational and day services Licensed or certified living arrangements Linstitutional. hospital. and commitment services Persons with mental retardation: Information and education Coordination services Personal and environmental support Treatment services Personal and environmental support Personal and env	Persons with chronic mental illness:			
Personal and environmental support Treatment services Vocational and day services Licensed or certified living arrangements Licensed or certified living arrangements Licensed or certified living arrangements Linstitutional. hospital. and commitment services Persons with mental retardation: Information and education Coordination services Personal and environmental support Treatment services Vocational day services Licensed or certified living arrangements Licensed or certified living arr		-	-	7,500
Treatment services - 38,077 Vocational and day services - 1,818 Licensed or certified living arrangements - 45.381 Institutional. hospital. and commitment services - 63,466 Persons with mental retardation: Information and education - 4 Coordination services - 18,564 Personal and environmental support - 101,169 Treatment services - 250 Vocational day services - 251,182 Licensed or certified living arrangements - 264,281 Institutional, hospital, and commitment services - 133,328	Coordination services	-	-	2.260
Vocational and day services Licensed or certified living arrangements Institutional. hospital. and commitment services Persons with mental retardation: Information and education Coordination services Infersonal and environmental support Treatment services Vocational day services Licensed or certified living arrangements Institutional, hospital, and commitment services - 1,818 - 45.381 - 63.466 - 202,369 Persons with mental retardation: - 202,369 - 4 - 4 - 4 - 4 - 5.81 - 18,564 - 101,169	Personal and environmental support	_	-	43.867
Licensed or certified living arrangements Institutional. hospital. and commitment services Persons with mental retardation: Information and education Coordination services Personal and environmental support Treatment services Vocational day services Licensed or certified living arrangements Institutional, hospital, and commitment services - 45.381 - 63.466 - 202,369 - 4 - 202,369 - 4 - 4 - 4 - 4 - 4 - 5.864 18,564 101,169 250 - 250 - 250 - 271,182 - 264,281 - 33,328	Treatment services	-	-	38,077
Institutional. hospital. and commitment services Persons with mental retardation: Information and education Coordination services Personal and environmental support Treatment services Vocational day services Licensed or certified living arrangements Institutional, hospital, and commitment services - 43.466 - 202,369 - 4 18,564 - 101,169 - 250 - 250 - 271,182 - 264,281 - 33,328	•	-	-	1,818
Persons with mental retardation: Information and education Coordination services Personal and environmental support Treatment services Vocational day services Licensed or certified living arrangements Institutional, hospital, and commitment services - 202,369 - 4 - 202,369 - 4 - 4 - 4 - 4 - 4 - 101,169 - 7 - 250 - 250 - 271,182 - 264,281 - 33,328		-	-	
Persons with mental retardation: Information and education - 4 Coordination services - 18,564 Personal and environmental support - 101,169 Treatment services - 250 Vocational day services - 271,182 Licensed or certified living arrangements - 264,281 Institutional, hospital, and commitment services - 133,328	Institutional. hospital. and commitment services	-	-	
Information and education - 4 Coordination services - 18,564 Personal and environmental support - 101,169 Treatment services - 250 Vocational day services - 271,182 Licensed or certified living arrangements - 264,281 Institutional, hospital, and commitment services - 133,328	-	-	-	202,369
Information and education - 4 Coordination services - 18,564 Personal and environmental support - 101,169 Treatment services - 250 Vocational day services - 271,182 Licensed or certified living arrangements - 264,281 Institutional, hospital, and commitment services - 133,328	Parsons with mental retardation:			
Coordination services18,564Personal and environmental support101,169Treatment services250Vocational day services271,182Licensed or certified living arrangements264,281Institutional, hospital, and commitment services133,328		_	_	4
Personal and environmental support - 101,169 Treatment services - 250 Vocational day services - 271,182 Licensed or certified living arrangements - 264,281 Institutional, hospital, and commitment services - 133,328		_	_	=
Treatment services - 250 Vocational day services - 271,182 Licensed or certified living arrangements - 264,281 Institutional, hospital, and commitment services - 133,328		_	_	
Licensed or certified living arrangements - 264,281 Institutional, hospital, and commitment services - 133,328		_	_	- ,
Institutional, hospital, and commitment services 133,328	Vocational day services	_	_	271,182
	Licensed or certified living arrangements	_	-	264,281
	Institutional, hospital, and commitment services			133,328
	_	-		788.778

Resource Enhancement and Protection	Local Option Sales Tax	Countv Recorder's Records Management	Drainage Districts	Special Law Enforcement	Sheriff Special Investigation	Total
	-	-	_	200	-	200
						_
	-	-		-	-	59,789
-	-	-	-	_	-	26.929
-	-	-	-	_	-	237.480
-	-	-	-	-	-	27,031
			_		=	24,768
	-	-	-	-	-	316,208
						~ ~ ~ ~ ~
-	-	-	-	-	-	7,500
-	-	-	-	-	=	2.260
-	-	-	-	-	-	43.867
-	-	-	_	-	-	38,077 1,818
-	-	-	_	-	-	45.381
-	-	-	_	-	-	63.466
						202,369
-						202,000
-	-	-	-	-	-	4
-	-	-	-	-	-	18,564
-	-	-	-	-	-	101,169
-	-	-	-	-	-	250
-	-	-	-	-	-	271,182
-	-	-	_	-	-	264,281
	-	-	-	-	-	133,328
	-		_		-	788.778

Special Revenue Funds

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

	Rural Services	Secondary Roads	Mental Health
Expenditures (continued): Operating: Mental health:			
Persons with other developmental disabilities: Coordination services	-	_	2,208
Vocational and day services Licensed or certified living arrangements	-	-	28,400 25.362
Ziconbed of continued if the differential		-	55.970 1,363,325
County environment and education: Conservation and recreation services: Maintenance and operations			
Environment quality: Weed eradication	8,799	-	
County development: Land use and building controls Economic development	160 30,000 30,160	- -	- -
	38.959	-	
Roads and transportation: Secondary roads administration and engineering:			
Administration Engineering	- -	337,005 359,683	- -
		696.688	
Roadway maintenance: Bridges and culverts Roads	- -	235.159 916.453	-
Snow and ice control Traffic controls	-	44,209 44,098	-
Road clearing	-	152,115 1.392.034	<u>-</u>

Total	Sheriff Special Investigation	Special Law Enforcement	Drainage Districts	Countv Recorder's Records Management	Local Option Sales Tax	Resource Enhancement and Protection
2,208	-	_	_	_	_	-
28,400	_	_	_	_	_	_
25.362	-	=	=	-	=	
55.970	=	-	-	-	-	-
1,363,325	-	-	-	-	-	
14,292	-	-	-	-	-	14,292
8,799						
0,733						
160	-	-	_	-	-	-
30,000	-	-	-	-	-	
30.160	_	-	_	-	_	
53.251	-				_	14.292
337,005	-	-	_	_	_	-
359,683	-	_	_	_	_	_
696.688	_	_	_	_	_	_
235.159	-	-	_	-	-	-
916.453	-	_	_	-	_	-
44,209	-	-	-	-	-	-
44,098	-	_	-	-	-	-
152,115						
1.392.034	-	_	_	-	_	

Special Revenue Funds

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

	Rural Services	Secondary Roads	Mental Health
Expenditures (continued): Operating:			
Roads and transportation:			
General roadway: Equipment	_	199,584	_
Equipment operation	-	490,433	-
Tools, materials, and supplies	-	17,934	-
Real estate and buildings	 -	11,854 719,805	
	-	2,808,527	
Governmental services to residents:			
Representation services:			
Township officials	1,598	-	-
State administrative services:			
Recording of public documents	 1 500	-	
	 1,598	-	
Administration: General services	 -	-	
Capital projects:			
Roadway construction	 100.040	656,163	1 000 005
Total expenditures	 100,346	3,464,690	1,363,325
Excess (deficiency) of revenues over (under) expenditures	 681,466	(322,033)	105,352
Other financing sources (uses): Operating transfers in (out):			
Special Revenue: Rural Services		802,581	
Secondary Roads	(802,581)	-	-
Local Option Sales Tax	 95,000	25,000	
Total other financing sources (uses)	 (707,581)	827,581	
Excess (deficiency) of revenues and other financing sources			
over (under) expenditures and other financing uses	(26, 115)	505,548	105,352
Fund balances beginning of year Increase (decrease) in reserve for:	125,437	1,633,634	557,690
Prepaid expenditures Inventories	 (105)	(15,915) 343,859	- -
Fund balances end of year			
	\$ 99,217	2,467,126	663,042

<u>Total</u>	Sheriff Special Investigation	Special Law Enforcement	Drainage Districts	Recorder's Records Management	Local Option Sales Tax	Resource Enhancement and Protection
- 199,584	_	-	-	-	-	_
- 490,433	-	-	-	-	-	-
- 17,934	-	-	-	-	-	-
- 11,854	-	-	-	-	-	
- 719,805		-	-	-	-	
- 2,808,527	-	-				
- 1,598	-	-	-	-	-	-
- 5,000	_	_	_	5,000	_	_
- 6,598	-	-	-	5,000	-	-
- 86,295	<u>-</u>	-		-	86,295	
- 656,163	_	_	_	-	-	-
- 5,034,148	-	200	_	5,000	86,295	14,292
- 457,963	-	399	7,419	(971)	(99)	(13,570)
- 707,581 - (827,581) - 120,000	- - -	- - -	- - -	- - -	(95,000) (25,000)	- - -
	-	-		-	(120,000)	
- 457,963	-	399	7,419	(971)	(120,099)	(13,570)
9 2,652,608	5,249	9,887	13,770	16,101	235,659	55,181
- (16,020) - 343,859	-		- -	- -	- -	
9 3,438,410	5,249	10,286	21,189	15,130	115,560	41,611

Debt Service Fund

Statement of Revenues, Expenditures and Changes in Fund Balance

Year ended June 30, 2003

Revenues: Property and other County tax: Property tax Utility tax replacement excise tax	\$ 100,725 5,871	
Other	 75_	\$ 106,671
Intergovernmental:		
State tax replacements:		
State tax credits		8,213
Use of money and property:		
Interest on investments		508
interest on investments		000
Miscellaneous		60
Total revenues		115,452
Expenditures:		
Debt service:		
Bonds redeemed	110,000	
Interest	4,400	
Bond registrar fees	 300	114,700
Excess of revenues over expenditures		752
Fund balance beginning of year		10,196
Fund balance end of year		\$ 10,948

Trust and Agency Funds

Combining Balance Sheet

June 30, 2003

	Expen	dable Trust		
	Conservation Land Acquisition		County	Offices
			County Recorder	County Sheriff
Assets				
Cash and pooled investments: County Treasurer Other County officials Receivables: Property tax: Delinquent	\$	12,338	- 17,902 -	- 11,688
Succeeding year Accounts		-	-	-
Accounts			249	
Total assets	\$	12,338	18,151	11,688
Liabilities and Fund Equity				
Liabilities: Accounts payable Salaries and benefits payable Due to other funds Due to other governments Trusts payable Compensated absences Total liabilities	\$	- - - - -	- 10,852 7,182 117 - 18,151	7,790 2 3,896
Fund equity: Unreserved fund balance		12,338	-	<u>-</u>
Total liabilities and fund equity	\$	12,338	18,151	11,688

	Agency Funds					
Agricultural Extension Education	County Assessor	Schools	Community Colleges	Corporations	Townships	Auto License and Use Tax
9,989 -	68,976	119,267	10,458	43,875	2,418	265,440
301 117,000	355 139,000 -	15,833 6,270,000	775 304,000	10,175 2,964,000	98 104,000 -	- - -
127,290	208,331	6,405,100	315,233	3,018,050	106,516	265,440
-	82 2,491	-	-	-	-	-
-	د, طاع -	-	-	-	-	9,971
127,290	200,400	6,405,100	315,233	3,018,050	106,516	255,469
-	5,358	-	-	-	-	-
127,290	208,331	6,405,100	315,233	3,018,050	106,516	265,440
				-	-	
127,290	208,331	6,405,100	315,233	3,018,050	106,516	265,440

Page County

Trust and Agency Funds

Combining Balance Sheet

June 30, 2003

	Agency Funds				
	Brucellosis and	Emergency			
	Tuberculosis	Management	Special		
	Eradication	Services	Assessments		
	Eradication	Berviees	TIBBOBBITIOTIES		
Assets					
Cash and pooled investments:					
County Treasurer	1,038	12,645	194		
Other County officials	1,000	12,040	104		
Receivables:					
Property tax:	~				
Delinquent	5	-	-		
Succeeding year	2,000	-	-		
Accounts					
Total assets	3,043	12,645	194		
	0,010	12,010	101		
Liabilities and Fund Equity					
Liabilities:					
Accounts payable	_	_	_		
Salaries and benefits payable	_	368	_		
Due to other funds	_	-	_		
Due to other governments	3,043	12,277	194		
Trusts payable	5,045	12,211	134		
Compensated absences					
Total liabilities	2.042	10.045	194		
Total habilities	3,043	12,645	194		
Fund equity:					
Unreserved fund balance	_	_	_		
om eserved rand balance			_		
Total liabilities and fund equity	3,043	12,645	194		

Tax Sale		Advance	
Redemption	E911	Tax	Total
•			
22,238	74,981	41,074	684,931
-	-	-	29,590
_	_	_	27,542
_	_	_	9,900,000
_	21,499	_	21,748
-	,		,
22,238	96,480	41,074	10,663,811
-	13,172	-	13,254
-	-	-	2,859
-	-	-	28,613
-	83,308	41,074	10,575,138
22,238	-	-	26,251
-	-	-	5,358
22,238	96,480	41,074	10,651,473
	-	-	12,338
22,238	96,480	41,074	10,663,811
22,200	00,400	11,071	10,000,011

Agency Funds

Combining Statement of Changes in Assets and Liabilities

	County	County Offices		
	County	County	Extension	
	Recorder	Sheriff	Education	
Assets and Liabilities				
Balances beginning of year	\$ 11,712	9,754	127,352	
Additions:				
Property and other County tax	-	-	124,326	
E911 surcharge	-	-	-	
State tax credits	-	-	9,578	
State allocation	-	-	-	
Drivers license fees	-	-	-	
Office fees and collections	214,632	61,788	-	
Auto licenses, use tax and postage	-	-	-	
Assessments	-	-	-	
Trusts	-	96,930	-	
Miscellaneous		79		
Total additions	214,632	158,797	133,904	
Deductions:				
Agency remittances:				
To other funds	98,013	62,519	-	
To other governments	88,054	147	133,966	
Trusts paid out	22,126	94,197	-	
Total deductions	208,193	156,863	133,966	
Balances end of year	\$ 18,151	11,688	127,290	

County Assessor	Schools	Community Colleges	Corporations	Townships	Auto License and Use Tax
198,415	6,217,626	329,190	3,001,293	107,172	234,007
146,796	6,637,404	322,887	3,112,736	111,154	-
10,152	497,821	26,026	241,762	8,478	-
2,399	-	-	-	-	-
-	-	-	-	-	72,969
-	-	-	-	-	_
-	-	-	-	-	2,963,879
-	-	-	-	-	-
-	-	-	-	-	-
3,286	7 105 005	249.012	2 254 400	110 622	2 026 949
162,633	7,135,225	348,913	3,354,498	119,632	3,036,848
_	_	_	_	_	71,880
152,717	6,947,751	362,870	3,337,741	120,288	2,933,535
152,717	6,947,751	362,870	3,337,741	120,288	3,005,415
208,331	6,405,100	315,233	3,018,050	106,516	265,440

Page County

Agency Funds

Combining Statement of Changes in Assets and Liabilities

Year ended June 30, 2003

	Brucellosis and	Emergency	
	Tuberculosis	Management	Special
	Eradication	Services	Assessments
Assets and Liabilities			
Balances beginning of year	2,044	13,669	
Additions:			
Property and other County tax	1,770	-	-
E911 surcharge	-	-	-
State tax credits	137	-	-
State allocation	-	-	-
Drivers license fees	-	-	-
Office fees and collections	-	-	-
Auto licenses, use tax and postage	-	-	-
Assessments	-	-	1,338
Trusts	-	-	-
Miscellaneous		22,065	
Total additions	1,907	22,065	1,338
Deductions:			
Agency remittances:			
To other funds	-	-	-
To other governments	908	23,089	1,144
Trusts paid out			
Total deductions	908	23,089	1,144
Balances end of year	3,043	12,645	194

Tax Sale	E911	Advance	Total
Redemption	<u>E911</u>	Tax	<u>Total</u>
25,812	102,070	24,108	10,404,224
			10 457 070
-	-	-	10,457,073
-	108,078	-	108,078
-	-	-	793,954
-	-	-	2,399
-	-	-	72,969
-	-	-	276,420
-	-	-	2,963,879
-	-	_	1,338
177,830	-	48,377	323,137
	1,301		26,731
177,830	109,379	48,377	15,025,978
-	-	-	232,412
-	114,969	31,411	14,248,590
181,404		<u>-</u>	297,727
181,404	114,969	31,411	14,778,729
22,238	96,480	41,074	10,651,473

Page County

Comparison of Taxes and Intergovernmental Revenues

		Years ended	l June 30.	
	2003	2002	2001	2000
Taxes:				
Property tax	\$ 2,720,782	2,197,719	2,069,391	2,312,816
Local option sales tax	290,761	309,955	325,164	367,578
Utility tax replacement excise tax	163,819	131,031	124,929	307,376
Other	1,568	1,897	1,267	1,357
Other	3.176.930	2.640.602	2.520.751	2.681.751
Intergovernmental:				
State shared revenues:				
Franchise tax	32,099	10,174	24,975	42.554
Road use tax	2,450,363	2,475,941	2,374,315	2,408,845
State tax replacements:	۵,430,303	2,470,041	۵,374,313	۵,400,043
State tax credits	221,144	199,364	193,421	212,718
State allocation	96.074	101,227	108,184	108.495
Mental health property tax relief	482.548	482,548	482.548	561,096
State and federal pass-through revenues:	102,010	102,010	102,010	001,000
Human services administrative reimbursement	45,502	37.173	43,015	53.296
Social services block grant	92.643	88.590	88.617	90.019
Highway planning and construction grants	332.985	443.056	_	405.498
Other	481.631	515.565	310.673	487.620
State grants and entitlements:				
Home care aide grant	61,116	-	_	-
Mental health/mental retardation allocation	15,654	-	_	-
Mental health allowed growth factor				
adjustment allocation	12,080	-	_	-
Other	70,291	-	_	-
Direct federal grants and entitlements	123,675	75,309	242,286	745,997
Contributions from other				
governmental units	25,901	73,184	207,995	98,150
	4,543,706	4,502,131	4,076,029	5,214,288
Total	\$ 7,720,636	7,142,733	6,596,780	7,896,039

Schedule of Expenditures of Federal Awards

	CFDA	Agency or Pass-through	Program
Grantor / Program	Number	Number	Expenditures
Direct:			
U.S. Department of Agriculture:			
Soil and Water Conservation	10.902	69-6114-1-23	\$ 58.890
Soil and Water Conservation	10.902	69-6114-1-10	64,785
Total direct	10.002	00 0111 1 10	123,675
Indirect:			
U.S. Department of Agriculture:			
Iowa Department of Human Services:			
Human Services Administrative Reimbursements:			
State Administrative Matching Grants for			
Food Stamp Program	10.561		7,760
West Central Development Corporation:			
Special Supplemental Nutrition Program for			
Women, Infants and Children	10.557		2,226
U.S. Department of Health and Human Services:			
Iowa Department of Human Services:			
Human Services Administrative Reimbursements:			
Temporary Assistance for Needy Families	93.558		11,532
Refugee and Entrant Assistance - State			
Administered Programs	93.566		34
Child Care Mandatory and Matching Funds			
of the Child Care and Development Fund	93.596		2,219
Foster Care - Title IV-E	93.658		3,931
Adoption Assistance	93.659		1,304
Medical Assistance Program	93.778		11,157
Social Services Block Grant	93.667		7,565
Social Services Block Grant	93.667		92,643
Iowa Department of Public Health:			100,208
Centers for Disease Control and Prevention -			
Investigations and Technical Assistance	93.283	5883BT171	203
Ringgold County Public Health:			
	93.268	5882I4419	3.382
Childhood Immunization Grants	93.268	5883I4419	2,597
			5,979
Investigations and Technical Assistance Ringgold County Public Health: Childhood Immunization Grants	93.268	5882I4419	3,382 2,597

Schedule of Expenditures of Federal Awards

Year ended June 30, 2003

CFDA Number	Agency or Pass-through Number	Program Expenditures
93.994	5882MC07	1,821
93.994	5883MC07	3,677 5,498
83.562	EMK2003GR2535	1,565
66.032	5882RC01	3,239
20.205	BROS-CO73(33)8J-7	3332,985_
20.604	PAP 03-157, Task 127	2,750
16.589	98RDV-002B	53,417 546,007 \$ 669,682
	93.994 93.994 93.562 66.032 20.205 20.604	CFDA Number Pass-through Number 93.994 5882MC07 93.994 5883MC07 83.562 EMK2003GR2535 66.032 5882RC01 20.205 BROS-CO73(33)8J-7 20.604 PAP 03-157, Task 127

Basis of Presentation – The Schedule of Expenditures of Federal Awards includes the federal grant activity of Page County and is presented on the modified accrual basis of accounting. The information on this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the general purpose financial statements.



OFFICE OF AUDITOR OF STATE

STATE OF IOWA

David A. Vaudt, CPA Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 242-6134

<u>Independent Auditor's Report on Compliance</u> and on Internal Control over Financial Reporting

To the Officials of Page County:

We have audited the general purpose financial statements of Page County, Iowa, as of and for the year ended June 30, 2003, and have issued our report thereon dated October 21, 2003. Our report expressed a qualified opinion on the financial statements due to the effects of the omission of the materials and supplies inventories, pertaining primarily to the Special Revenue Funds, at July 1, 2002, which should be included in order to conform with U.S. generally accepted accounting principles. We conducted our audit in accordance with U.S. generally accepted auditing standards, Chapter 11 of the Code of Iowa and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether Page County's general purpose financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance that are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2003 are based exclusively on knowledge obtained from procedures performed during our audit of the general purpose financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes. Prior year statutory comments have all been resolved except for item IV-B-03.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Page County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect Page County's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. The reportable conditions are described in Part II of the accompanying Schedule of Findings and Questioned Costs.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we believe item II-A-03 is a material weakness. Prior year reportable conditions have been resolved except for item II-A-03.

This report, a public record by law, is intended solely for the information and use of the officials, employees, and citizens of Page County and other parties to whom Page County may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Page County during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

DAVID A. VAUDT, CPA Auditor of State WARREN G. JENKINS, CPA Chief Deputy Auditor of State

October 21, 2003

Indepe Applicable	ndent Auditor's to Each Major P	Report on Comprogram and Into	pliance with Ro ernal Control o	equirements over Complianc	e



OFFICE OF AUDITOR OF STATE

STATE OF IOWA

David A. Vaudt, CPA Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 242-6134

<u>Independent Auditor's Report on Compliance with Requirements</u>
Applicable to Each Major Program and Internal Control over Compliance

To the Officials of Page County:

Compliance

We have audited the compliance of Page County, Iowa, with the types of compliance requirements described in U. S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2003. Page County's major federal programs are identified in Part I of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal programs are the responsibility of Page County's management. Our responsibility is to express an opinion on Page County's compliance based on our audit.

We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, Chapter 11 of the Code of Iowa, the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, and OMB Circular A-133, <u>Audits of States, Local Governments and Non-Profit Organizations</u>. Those standards and provisions require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Page County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Page County's compliance with those requirements.

In our opinion, Page County complied, in all material respects, with the requirements referred to above that are applicable to its major federal programs for the year ended June 30, 2003.

Internal Control Over Compliance

The management of Page County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered Page County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that non-compliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Page County and other parties to whom Page County may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

DAVID A. VAUDT, CPA Auditor of State WARREN G. JENKINS, CPA Chief Deputy Auditor of State

October 21, 2003

Schedule of Findings and Questioned Costs

Year ended June 30, 2003

Part I: Summary of the Independent Auditor's Results:

- (a) A qualified opinion was issued on the financial statements due to the effects of the omission of the materials and supplies inventories, pertaining primarily to the Special Revenue Funds, at July 1, 2002.
- (b) Reportable conditions in internal control over financial reporting were disclosed by the audit of the financial statements, including a material weakness.
- (c) The audit dd not disclose any non-compliance which is material to the financial statements.
- (d) No material weaknesses in internal control over major programs were noted.
- (e) An unqualified opinion was issued on compliance with requirements applicable to each major program.
- (f) The audit disclosed no audit findings required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- (g) Major programs were as follows:
 - CFDA Number 20.205 Highway Planning and Construction
 - CFDA Number 10.902 Soil and Water Conservation
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- (i) Page County did not qualify as a low-risk auditee.

Schedule of Findings and Questioned Costs

Year ended June 30, 2003

Part II: Findings Related to the General Purpose Financial Statements:

(4) Investments – custody and accounting.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

REPORTABLE CONDITIONS:

II-A-03 <u>Segregation of Duties</u> – During our review of internal control, the existing procedures are evaluated in order to determine that incompatible duties, from a control standpoint, are not performed by the same employee. This segregation of duties helps to prevent losses from employee error or dishonesty and, therefore, maximizes the accuracy of the County's financial statements. Generally, one or two individuals in the offices identified may have control over the following areas for which no compensating controls exist:

	Applicable Offices
(1) Receipts – opening and listing mail receipts, collecting, depositing, posting and daily reconciling.	Treasurer, Sheriff, Recorder
(2) Disbursements – check writing, signing, posting, reconciling and final approval.	Recorder
(3) Bank reconciliations are not reviewed periodically for propriety by an independent person who does not sign checks, handle or record cash.	Recorder

<u>Recommendation</u> – We realize that with a limited number of office employees, segregation of duties is difficult. However, each official should review the operating procedures of their office to obtain the maximum internal control possible under the circumstances. The official should utilize current personnel to provide additional control through review of financial transactions, reconciliations and reports. Such reviews should be performed by independent persons to the extent possible and should be evidenced by initials or signature of the reviewer and the date of the review.

Treasurer

Responses:

<u>County Treasurer</u> - We will improve with listing the mail receipts. Everyone does the collecting, more than one person records the deposits, does the posting and reconciling. More than one person enters the investments.

Schedule of Findings and Questioned Costs

Year ended June 30, 2003

The CD investments we have are under the Treasurer and Auditor and the Auditor signs them at time of renewal. The majority of the CD's are on automatic roll-over for re-investment.

<u>County Sheriff</u> - The Office Secretary, Chief Deputy Sheriff, and Page County Sheriff all assist with opening mail, collecting money, depositing money, posting and daily reconciling.

<u>County Recorder</u> – The Recorder's office has worked on measures to implement internal control of the items (1, 2 & 3) listed above and will continue to segregate the duties, as much as possible with a small staff.

<u>Conclusion</u> – Responses accepted.

II-B-03 <u>County Assessor</u> – Certain claims for travel and other reimbursable expenses were not supported by adequate documentation. Travel claims should indicate the specific date of the travel and the destination or destinations, if more than one, and the reason for the trip to clearly show the basis of the claim.

Also, some invoices and supporting documentation were not marked paid to help prevent duplicate payment

<u>Recommendation</u> – A written policy should be adopted by the Conference Board establishing the required supporting documentation for travel and other reimbursable expenses to ensure that claims are sufficiently itemized and that proper documentation accompanies all claims before they are paid. All invoices and supporting documentation should be properly canceled to help prevent reuse.

<u>Response</u> – At the next Conference Board meeting, we will adopt a policy to address these findings, and try to ensure this doesn't take place in the future.

Conclusion - Response accepted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2003

Part III: Findings and Questioned Costs For Federal Awards:

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

REPORTABLE CONDITIONS:

No material weaknesses in internal control over the major programs were noted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2003

Part IV: Other Findings Related to Required Statutory Reporting:

- IV-A-03 Official Depositories A resolution naming official depositories has been adopted by the Board of Supervisors. The maximum deposit amounts stated in the resolution were not exceeded during the year ended June 30, 2003.
- IV-B-03 <u>Certified Budget</u> Disbursements during the year ended June 30, 2003 exceeded the amount budgeted in the physical health and social services function.
 - Although disbursements did not exceed the amounts appropriated in the various departments at June 30, 2003, the appropriation resolution amendments were not adopted before the amounts expended exceeded certain department appropriations.
 - <u>Recommendations</u> The budget should have been amended in accordance with Chapter 331.435 of the Code of Iowa before disbursements were allowed to exceed the budget.
 - Chapter 331.434(6) of the Code of Iowa authorizes the Board of Supervisors, by resolution, to increase or decrease appropriations of one office or department by increasing or decreasing the appropriation of another office or department, as long as the function budget is not increased. Such increases or decreases should be made before disbursements are allowed to exceed the appropriation.
 - <u>Response</u> The amendment should have been done right after July 1st when we took public health back under the County umbrella. We waited to do the amendment until we had other amounts needing amended. We will do the amendment in a more timely manner in the future and will also make sure the figures are on the correct line.
 - Conclusion Response accepted.
- IV-C-03 <u>Questionable Expenditures</u> No expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- IV-D-03 <u>Travel Expense</u> No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- IV-E-03 <u>Business Transactions</u> Business transactions between the County and County officials or employees are detailed as follows:

Name, Title and	Transaction	
Business Connection	Description	Amount
Mike Furst, Brother-in-law of		
Secretary to County Sheriff	Jail repair	\$ 948

In accordance with Chapter 331.342 of the Code of Iowa, the above transaction does not appear to represent a conflict of interest since total transactions were less than \$1,500 during the fiscal year.

Schedule of Findings and Questioned Costs

- IV-F-03 <u>Bond Coverage</u> Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure the coverage is adequate for current operations.
- IV-G-03 <u>Board Minutes</u> No transactions were found that we believe should have been approved in the Board minutes but were not.
- IV-H-03 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the County's investment policy were noted.
- IV-I-03 Resource Enhancement and Protection Certification The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsection (b)(2) and (b)(3).
- IV-J-03 <u>County Extension Office</u> The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an extension council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.
 - Disbursements during the year ended June 30, 2003 for the County Extension Office did not exceed the amount budgeted.

Staff

This audit was performed by:

Ronald D. Swanson, CPA, Manager Nancy F. Curtis, CPA, Senior Auditor II Shawn P. Limback, CPA, Staff Auditor Erin M. Scharingson, CPA, Staff Auditor Corrine M. Widen, Assistant Auditor

> Andrew E. Nielsen, CPA Deputy Auditor of State